# STATE OF VERMONT PUBLIC UTILITY COMMISSION

Case No. 25-2370-INV

2025 standard-offer prices for existing
hydroelectric plants with a nameplate capacity
of 5 MW or less and farm methane plants

Order entered: 10/03/2025

# ORDER ESTABLISHING 2025 STANDARD-OFFER PRICES FOR EXISTING HYDROELECTRIC PLANTS AND FARM METHANE PLANTS

### I. <u>Introduction</u>

Under the Standard Offer Program, the Vermont Public Utility Commission ("Commission") is required annually to determine the price elements for use in standard-offer contracts for existing hydroelectric plants. The Commission is also required annually to establish prices for new farm methane plants.<sup>1</sup>

In this order, we recalculate and adjust the price elements for energy, capacity, and environmental attributes, and make no adjustments to the price elements for avoided line losses and long-term contract value. In addition, we establish prices for small and large farm methane plants.

# II. BACKGROUND

The Commission establishes the standard-offer price for existing hydroelectric plants less than or equal to 5 MW in nameplate capacity using the sum of five elements identified in statute.<sup>2</sup>

The five elements of the standard-offer price are: (1) the two-year rolling average of the ISO New England Vermont zone hourly locational marginal price for energy; (2) the two-year rolling average of the value of the plant's capacity in the ISO New England Forward Capacity Market; (3) the value of avoided line losses; (4) the two-year rolling average of the market value

<sup>&</sup>lt;sup>1</sup> Section 8005a(p)(4)(A) requires that the Commission recalculate and adjust the rates for existing hydroelectric plants annually by January 15 and review the rates for farm methane plants by March 15. Over the years, the date of these annual reviews has drifted from the dates required by the statute. The Commission will initiate separate reviews for the hydroelectric and farm methane prices in the near future to realign these proceedings with the statutory deadlines.

<sup>&</sup>lt;sup>2</sup> 30 V.S.A. § 8005a(p)(3).

of environmental attributes, including renewable energy credits; and (5) the value of a 10- or 20year contract.<sup>3</sup>

The Commission is required annually to recalculate and adjust the price elements of energy, capacity, and environmental attributes for all executed contracts.<sup>4</sup> The Commission may also periodically adjust the value of environmental attributes of an executed contract based upon whether the unit becomes certified by the Low-Impact Hydropower Institute of Portland, Maine ("LIHI") or loses such certification.<sup>5</sup>

The price elements of avoided line losses and the value of a long-term contract remain fixed at their values at the time a contract is signed for the duration of an executed contract. The Commission may annually adjust the two elements for inclusion in future executed contracts. Pursuant to Section 8005a(f)(3), the Commission is required to annually review the prices under the Standard Offer Program.

According to Section 8005a(g), farm methane plants remain outside the programmatic cap (i.e., no restrictions on the number of plants that can participate in the program). As part of an annual review under Section 8005a(f)(3), the Commission determines the prices that will be used for farm methane plants under the Standard Offer Program.

# III. DISCUSSION AND CONCLUSION

# A. Existing Hydroelectric Plants

#### Energy, Capacity, and Environmental Attributes

Consistent with statutory requirements, in previous orders the Commission established methodologies to annually recalculate and adjust the price elements of energy, capacity, and environmental attributes.<sup>7</sup>

<sup>&</sup>lt;sup>3</sup> 30 V.S.A. § 8005a(p)(3)(A) through (E).

<sup>&</sup>lt;sup>4</sup> 30 V.S.A. § 8005a(p)(4)(A)(i).

<sup>&</sup>lt;sup>5</sup> 30 V.S.A. § 8005a(p)(4)(A)(ii). LIHI is a not-for-profit 501(c)(3) organization dedicated to reducing the impacts of hydroelectric generation through the certification of hydroelectric projects that have avoided or reduced their environmental impacts pursuant to LIHI's criteria. To be LIHI-certified, a hydroelectric facility must meet criteria in the following eight areas: river flows; water quality; fish passage and protection; watershed protection; threatened and endangered species protection; cultural resource protection; recreation; and facilities recommended for removal.

<sup>&</sup>lt;sup>6</sup> 30 V.S.A. § 8005a(p)(4)(B)(ii).

<sup>&</sup>lt;sup>7</sup> Docket 7874, Order of 3/6/15; Docket 7874, Order of 4/18/16; Case No. 17-3148-INV, Order of 5/25/17; Case No. 17-3148-INV, Order of 3/13/18; Case No. 18-0360-INV, Order of 9/17/19; Case No. 21-1090-INV, Order of

The 2025 energy price element is \$0.0374 per kWh. This value is calculated using the two-year rolling average of the ISO New England Vermont zone hourly real-time locational marginal price for calendar years 2023 and 2024.

The 2025 capacity price element is \$2.24 per kW-month. This value is based on the two-year average payment rate for the Forward Capacity Auction 2023-2024 results (Auction #14) and 2024-2025 results (Auction #15). Consistent with past determinations, for units that serve as load reducers, a 15% adder is made to the capacity revenue value to reflect that the unit is reducing the utility's capacity reserve requirement. Thus, the total amount paid for capacity each month will be the capacity price element multiplied by the ISO New England Forward Capacity Market qualified winter and summer capacity ratings for the hydroelectric plant, adjusted further by the contract adder. If the plant is a load-reducer, the capacity rating is its generation at the time of the ISO New England peak for the previous two years.

The price element reflecting the value for environmental attributes is determined based on the renewable energy credits for which an existing hydroelectric plant qualifies. Existing hydroelectric plants eligible for the Standard Offer Program may qualify for one of three categories of renewable energy credits: Massachusetts Class II, Connecticut Class I, and Maine Existing. The price element value for each category of renewable energy credit is determined using the two-year average prices. The two-year average prices represent the two-year rolling average of the market value of environmental attributes, consistent with the statutory requirements of Section 8005a(p)(3)(D). The Standard Offer Facilitator submits an annual filing of the broker data used to determine these values.<sup>8</sup>

Accordingly, for use in 2025 standard-offer contracts, a plant qualifying for Massachusetts Class II renewable energy credits receives a price element value of \$0.0303 per kWh, a plant qualifying for Connecticut Class I renewable energy credits receives a price element value of \$0.0389 per kWh, and a plant qualifying for Maine Existing renewable energy credits receives a price element value of \$0.0044 per kWh.

<sup>12/14/21;</sup> Case No. 22-0829-INV, Order of 3/16/22; Case No. 23-1860-INV, Order of 8/8/23; and Case No. 24-0822-INV, Order of 6/7/24.

<sup>&</sup>lt;sup>8</sup> Case No. 25A-0464.

# Avoided Line Losses and Value of Long-Term Contract

With respect to the price elements addressing avoided line losses and the value of long-term contracts, the Commission is not required to annually revise its previously determined values for the two price elements. The Commission completed a review of these price elements in 2021. Thus, the Commission finds that a review of these price elements for use in 2025 standard-offer contracts is not needed and makes no revisions to these price elements.

Accordingly, the value for the price element addressing avoided line losses is either 3% or 5% of the sum of the value of the energy and capacity elements. If there is one transformation (from 115 kV to interconnection voltage), then the losses are assumed to be 3%. If there is an additional transformation (from sub-transmission voltage to interconnection voltage), then the losses are assumed to be 5%. In addition, the long-term contract price element is retained at its current levels of a 1% adder to the value of the energy and capacity components of the price for 10-year contracts and a 2% adder for 20-year contracts.

#### **B. Farm Methane Plants**

According to Section 8005a(g), farm methane projects remain outside the Standard Offer Program's cumulative plant capacity amount of 127.5 MW, and these projects may request a standard-offer contract at any time. In 2022, the Commission incorporated the review of farm methane prices into the annual proceeding to update the prices available to existing hydroelectric facilities under 30 V.S.A. § 8005a(p)(4).<sup>12</sup>

The Commission has reviewed the 2024 prices finds no substantive reason to change them at this time. Accordingly, we establish a price of \$0.145 per kWh, fixed over the term of the 20-year contract, for large farm methane plants, and a price of \$0.199 per kWh, fixed over the term of the 20-year contract, for small farm methane plants. <sup>13</sup> The large farm methane

<sup>&</sup>lt;sup>9</sup> Case No. 21-1090-INV, Order of 12/14/21.

<sup>&</sup>lt;sup>10</sup> Docket 7874, Order of 3/6/15; Docket 7874, Order of 4/18/16; Case No. 17-3148-INV, Order of 5/25/17; Case No. 17-3148-INV, Order of 3/13/18; Case No. 18-0360-INV, Order of 9/17/19; Case No. 21-1090-INV, Order of 12/14/21; Case No. 22-0829-INV, Order of 3/16/22; Case 23-1860-INV, Order of 8/8/23; and Case No. 24-0822-INV, Order of 6/7/24.

<sup>&</sup>lt;sup>11</sup> Case No. 18-0360-INV, Order of 9/17/19; Case No. 21-1090-INV, Order of 12/14/21; Case No. 22-0829-INV, Order of 3/16/22; Case 23-1860-INV, Order of 8/8/23; and Case No. 24-0822-INV, Order of 6/7/24.

<sup>&</sup>lt;sup>12</sup> Case 21-4085-INV, Order of 2/15/22 at 10.

<sup>&</sup>lt;sup>13</sup> Case No. 19-4466-INV, Order of 06/11/2020; Case No. 20-2935-INV, Order of 4/26/21; and Case 21-4085-INV, Order of 2/15/22; Case 23-1860-INV, Order of 8/8/23; and Case No. 24-0822-INV, Order of 6/7/24.

category includes plants with a nameplate capacity greater than 150 kW, and the small farm methane category includes plants with a nameplate capacity less than or equal to 150 kW.

# IV. ORDER

IT IS HEREBY ORDERED, ADJUDGED, AND DECREED by the Vermont Public Utility Commission ("Commission") that:

- 1. Effective for any standard-offer contract executed after the issuance of this order for existing hydroelectric plants under 30 V.S.A. § 8005a(p), the standard-offer price elements for energy, capacity, environmental attributes, avoided line losses, and the value of long-term contracts shall be as determined in this order.
- 2. Effective for any standard-offer contract executed after March 1, 2025, pursuant to 30 V.S.A. § 8005a(f)(2), the following will serve as the prices for farm methane projects under the Standard Offer Program: (1) \$0.145 per kWh fixed over the 20-year contract for projects with a nameplate capacity greater than 150 kW; and (2) \$0.199 per kWh fixed over the 20-year contract for projects with a nameplate capacity less than or equal to 150 kW.
  - 3. This case is now closed.

Dated at Montpelier, Vermont this 3rd day of October, 2025		
Edward McNamara )	PUBLIC UTILITY	
Margaret Cheney	COMMISSION	
J. Riley Allen	OF VERMONT	

OFFICE OF THE CLERK

Filed: October 3, 2025

Attest: Tolk & Millian

Clerk of the Commission

Notice to Readers: This decision is subject to revision of technical errors. Readers are requested to notify the Clerk of the Commission (by e-mail, telephone, or in writing) of any apparent errors, in order that any necessary corrections may be made. (E-mail address: puc.clerk@vermont.gov)

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