# STATE OF VERMONT PUBLIC UTILITY COMMISSION

Case No. 22-3944-PET

VEPP Inc. request for approval to continue	
the purchase power agreement between	
Ryegate Associates and VEPP Inc.	

Order entered: 10/26/2022

#### ORDER AUTHORIZING SIX-MONTH EXTENSION OF PURCHASE POWER AGREEMENT

#### I. <u>Introduction</u>

Vermont Public Act No. 155 ("Act 155") made several changes to the requirements under 30 V.S.A. § 8009 for the purchase of baseload renewable power by Vermont retail electricity providers. VEPP Inc. filed a request that the Commission approve an amendment to the existing purchase power agreement between Ryegate Associates and VEPP Inc. to reflect the changes made to Section 8009 by Act 155.

Ryegate Associates does not agree with portions of VEPP Inc.'s proposed amendment and requests a six-month extension to allow participants to negotiate and identify areas of agreement.

In today's Order, the Vermont Public Utility Commission ("Commission") authorizes VEPP Inc. to extend for six months the existing purchase power agreement, reflecting the changes made to Section 8009.

## II. BACKGROUND AND PROCEDURAL HISTORY

Pursuant to 30 V.S.A. § 8009, Vermont retail electricity providers are required to purchase the provider's pro rata share (based on the total Vermont retail kWh sales) of the baseload renewable power generated by the biomass facility located in Ryegate, Vermont. Section 8009 also requires the Commission to determine the price to be paid for the baseload renewable power portfolio requirement.

In an October 29, 2012, Order in Docket 7782, the Commission established a 10-year price schedule for the Ryegate biomass facility that was represented by a levelized price of \$0.100 per kWh and included a fuel pass-through mechanism, by which the price would be

adjusted to reflect changes in Ryegate's fuel costs. The price schedule ranged from \$0.096 per kWh in year one to \$0.106 per kWh in year ten.

In a December 12, 2013, Order, the Commission approved an agreement under which Ryegate Associates and the Vermont distribution utilities would share the expected additional renewable energy credit revenues if selective catalytic reduction ("SCR") (to control NOx emissions) was installed at the Ryegate biomass plant.

On October 24, 2014, at the Commission's direction, VEPP Inc. executed a purchase power agreement with Ryegate Associates that reflected the determinations made in the October 29, 2012, and December 12, 2013, Orders. The term of the purchase power agreement ends on November 1, 2022.

In 2022, Act 155 made several changes to the requirements under 30 V.S.A. § 8009 for baseload renewable power. Act 155 included changes to the purchase term and rate of the baseload renewable power requirement, and under certain conditions, allows the Commission to approve the plant owner retaining renewable energy credits and attributes.

On August 30, 2022, VEPP Inc. filed a request that the Commission approve an amendment to the existing purchase power agreement between Ryegate Associates and VEPP Inc. to reflect the changes made to Section 8009 by Act 155.

On October 14, 2022, Ryegate Associates requested that the Commission authorize a six-month extension of the existing purchase power agreement, on year-ten terms, subject to a "true up" that would reconcile any differences between the price and terms of the existing agreement and those amended to reflect changes made by Act 155. Ryegate Associates stated that it did not agree with portions of VEPP Inc.'s proposed amendment and stated that the six-month extension would provide additional time for the participants to negotiate and identify areas of agreement.

On October 14, 2022, Green Mountain Power Corporation ("GMP") filed comments supporting the six-month extension.

On October 19, 2022, I held a status conference to discuss the proposed six-month extension of the existing purchase power agreement. Participants at the status conference included Ryegate Associates, the Vermont Department of Public Service ("Department"), GMP, Vermont Public Power Supply Authority ("VPPSA"), Vermont Electric Cooperative, Inc. ("VEC"), and VEPP Inc. Ryegate Associates indicated that while it agreed with most of the

terms in the proposed amendment, it did not agree with the rate and the allocation of renewable energy credits in VEPP Inc.'s proposed amendment to the existing purchase power agreement. At the status conference, Ryegate Associates, the Department, GMP, VEC, and VPPSA agreed to the six-month extension of the existing agreement at the year-ten terms.

#### III. DISCUSSION

Section 2 of Act 155 states that for the "years 2023, 2024, and 2025 and the period from January 1, 2026 to October 31, 2026, the purchase price shall be the levelized value determined in Docket No. 7782." In an October 29, 2012, Order in Docket 7782, the Commission established a standard-offer price schedule over a 10-year period that was "represented by a levelized price of \$0.100 per kWh. Thus, a plain reading of Section 2 of Act 155 and the October 29 Order indicates that the purchase price for years 2023 through October 31, 2026, should be \$0.100 per kWh.

The participants in this proceeding agree that the Commission should authorize a sixmonth extension of the existing purchase power agreement at the year-ten terms, including a rate of \$0.106 per kWh. But this recommendation conflicts with the text of Section 2 of Act 155, which states that the purchase price should be at the "levelized price" set by the Commission in Docket 7782. Accordingly, we authorize a six-month extension of the existing purchase power agreement between Ryegate Associates and VEPP Inc. at a rate of \$0.100 per kWh.

At the status conference, Ryegate Associates indicated that it does not agree with this interpretation of Act 155. The six-month extension will give the participants additional time to make a case for different contract terms.<sup>2</sup> If a proposal to amend the purchase power agreement includes a purchase price different from \$0.100 per kWh, participants should explain how the proposal is consistent with Section 2 of Act 155. The six-month contract extension approved in today's order will be subject to a "true up" in the event that we later determine that a price other than \$0.100 per kWh is permitted under Act 155 and appropriate here. The true-up would reconcile any differences between the price and terms of the six-month extension and our final determinations to reflect changes made by Act 155.

<sup>&</sup>lt;sup>1</sup> See Docket 7782, Order of 10/29/12 at 33-34.

<sup>&</sup>lt;sup>2</sup> Ryegate Associates agreed to file a proposed schedule for the proceeding by October 28, 2022.

Section 8009(f)(2), as amended by Act 155, addresses the ownership of renewable energy credits generated by the Ryegate facility:

Any tradeable renewable energy credits and attributes that are attributable to the electricity purchased shall be transferred to the Vermont retail electricity providers in accordance with their pro rata share of the costs for such electricity as determined under subdivision (1) of this subsection unless the Commission approves the plant owner retaining renewable energy credits and attributes or other ISO New England revenue streams. If the Commission approves the plant owner retaining renewable energy credits and attributes, or other ISO New England revenue streams, the price paid by the Vermont retail electricity providers pursuant to this section may be reduced by the Commission to reflect the value of those credits, attributes, products, or services.

Any renewable energy credits generated under the six-month extension would be minted on April 15, 2023. At the status conference, participants recommended that VEPP Inc. hold and not transfer any renewable energy credits generated during the six-month extension pending a Commission determination on VEPP Inc.'s proposed amendment. The Commission adopts this recommendation. This recommendation gives the Commission more time to determine whether Ryegate Associates is eligible to receive any renewable energy credits based on the changes made to Section 8009 by Act 155. In addition, it avoids the need for any true-up of the renewable energy credits generated during the six-month extension.

Any proposal submitted in this proceeding should address the ownership of renewable energy credits generated by the Ryegate plant. If a proposal allows Ryegate Associates to retain any portion of the plant's renewable energy credits, participants should address how the proposal is consistent with the requirements under Section 8009(f)(2) and whether the price paid by Vermont retail electricity providers should be reduced to reflect the value of those credits.

#### IV. CONCLUSION

The Commission authorizes VEPPI Inc. to extend for six months the existing purchase power agreement between Ryegate Associates and VEPP Inc. at a price of \$0.100 per kWh. The six-month extension shall be subject to a "true up" to reconcile any differences between the price and terms of the extended agreement and any future amendments to reflect changes made by Act 155.

## V. ORDER

IT IS HEREBY ORDERED, ADJUDGED, AND DECREED by the Vermont Public Utility Commission ("Commission") that:

- 1. VEPP Inc. is authorized to execute a six-month extension to the existing purchase power agreement between VEPP Inc. and Ryegate Associates. The six-month extension shall be at a price of \$0.100 per kWh and shall include the existing fuel pass-through mechanism. The six-month extension shall be subject to a "true up" that shall reconcile any differences between the price and terms of the extended agreement and any future amendments to reflect changes made by Vermont Public Act No. 155.
- 2. VEPP Inc. shall hold and not transfer any renewable energy credits generated during the six-month extension of the existing purchase power agreement.
- 3. Within two weeks of the executed agreement, VEPP Inc. shall file in this proceeding a copy of the executed power purchase agreement.

Dated at Montpelier, Vermont, this	26th day of October, 20	
-	Anthony Z. Roisman )	PUBLIC UTILITY
The	Margaret Cheney	COMMISSION
	J. Riley Allen	of Vermont

OFFICE OF THE CLERK

Filed: October 26, 2022

Attest: Clerk of the Commission

Notice to Readers: This decision is subject to revision of technical errors. Readers are requested to notify the Clerk of the Commission (by e-mail, telephone, or in writing) of any apparent errors, in order that any necessary corrections may be made. (E-mail address: puc.clerk@vermont.gov)

Appeal of this decision to the Supreme Court of Vermont must be filed with the Clerk of the Commission within 30 days. Appeal will not stay the effect of this Order, absent further order by this Commission or appropriate action by the Supreme Court of Vermont. Motions for reconsideration or stay, if any, must be filed with the Clerk of the Commission within 28 days of the date of this decision and Order.

### PUC Case No. 22-3944-PET - SERVICE LIST

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